

PENINSULA TOWNSHIP LAND DIVISION ORDINANCE

TOWNSHIP OF PENINSULA
COUNTY OF GRAND TRAVERSE, STATE OF MICHIGAN
ORDINANCE NO 49 OF 2012

AN ORDINANCE TO REGULATE THE DIVISION OF EXISTING PARCELS OF LAND PURSUANT TO ACT 288 OF THE PUBLIC ACTS OF 1967, AS AMENDED AND ACT 246 OF THE PUBLIC ACTS OF 1945, AS AMENDED, TO PRESCRIBE PROCEDURES THEREFOR, AND TO PROVIDE PENALTIES FOR VIOLATIONS OF THE ORDINANCE.

THE TOWNSHIP OF PENINSULA ORDAINS:

Section 1. Title

This Ordinance shall be known as the Peninsula Township Parcel Division Ordinance.

Section 2. Purpose

The purpose of this Ordinance is to carry out the provisions of the Land Division Act (Act 288 of the Public Acts of 1967, as amended, formerly known as the Subdivision Control Act), to prevent the creation of lots and parcels that do not comply with applicable Peninsula Township ordinances, to minimize potential boundary disputes, to maintain the orderly development of the township, and to otherwise protect the public health, safety and general welfare of the residents and the present and future property owners of Peninsula Township. This shall be accomplished by regulating the division of existing lots and parcels and property transfers between two (2) or more adjacent lots or parcels. It is further the purpose of this Ordinance to prescribe the procedures for the submission and review of proposed lot and parcel divisions and property transfers, to authorize fees for the review of applications submitted under this Ordinance, and to provide penalties for violations of this Ordinance.

Section 3. Definitions

- (a) "Accessible" in reference to a lot or parcel means that the lot or parcel meets one (1) or both of the following requirements:
 - (1) Has an area where a driveway provides vehicular access to an existing road or street and meets all applicable location standards of the state transportation department or county road commission under 1969 PA 200, MCL 247.321 to 247.329, as amended or has an area where a driveway can provide vehicular access to an existing road or street and can meet all applicable location standards.
 - (2) Is served by an existing deeded easement that provides vehicular access to an existing road or street and meets all applicable location standards of the state transportation department or county road commission under 1969 PA 200, MCL 247.321 to 247.329, as amended or can be served by a proposed easement that will provide deeded vehicular access to an existing road or street and that will meet all such applicable location standards.

- (b) "Applicant" means an owner of a lot or parcel of land, or his or her designee.

- (c) "Convey" means a transfer by an owner of an ownership interest in real property.
- (d) "Development site" means any parcel or lot on which exists or which is intended for building development other than the following:
 - (1) Agricultural use involving the production of plants and animals useful to humans, including forages and sod crops; grains, feed crops, and field crops; dairy and dairy products; poultry and poultry products; livestock, including breeding and grazing of cattle, swine and similar animals; berries; herbs; flowers; seeds; grasses; nursery stock; fruits; vegetables; Christmas trees; and other similar uses and activities.
 - (2) Forestry use involving the planting, management or harvesting of timber
- (e) "Divide" or "Division" means the partitioning or splitting of a lot, parcel or tract of land by the owner or by his or her heirs, executors, administrators, legal representatives, successors, or assigns for the purpose of sale, lease of more than one (1) year, building development that results in one (1) or more parcels of less than forty (40) acres or the equivalent, and that satisfies the division standards of Section 6 of this Ordinance. "Divide" or "Division" does not include a property transfer between two (2) or more adjacent lots or parcels, if the property taken from one (1) lot or parcel is added to an adjacent lot or parcel; and any resulting lot or parcel shall not be considered a building site unless the lot or parcel conforms to the requirements of the Land Division Act, being Act No. 288 of Public Acts of 1967, as amended, the Peninsula Township Zoning Ordinance, as amended, and this Ordinance.
- (f) "Exempt split" means the partitioning or splitting of a lot, parcel or tract of land by the owner or by his or her heirs, executors, administrators, legal representatives, successors, or assigns that does not result in one (1) or more lots or parcels of less than forty (40) acres or the equivalent. For a property transfer between two (2) or more adjacent lots or parcels, if the property taken from one (1) lot or parcel is added to an adjacent lot or parcel, any resulting lot or parcel shall not be considered a building site unless the lot or parcel conforms to the requirements of the Land Division Act, being Act No. 288 of the Public Acts of 1967, as amended, the Peninsula Township Zoning Ordinance, as amended, and this Ordinance.
- (g) "Forty (40) acres or the equivalent" means forty (40) acres, a quarter-quarter section containing not less than thirty (30) acres, or a government lot containing not less than thirty (30) acres.
- (h) "Land" means all land areas occupied by real property, except the submerged bottomlands of inland lakes, rivers and streams.
- (i) "Lot" means a measured portion of a parcel or tract of land, which is described and fixed in a recorded plat.
- (j) "Owner" means a person that holds legal, equitable, option or contract interest in a lot or parcel of land whether recorded or not.
- (k) "Parcel" means an area or acreage of land which can be described as provided for in the Land Division Act, being Act No. 288 of the Public Acts of 1967, as amended.
- (l) "Parent Parcel" means a tract of land lawfully in existence on March 31, 1997, if one exists in connection with a proposed division, or, if one does not exist, a parcel lawfully in existence on March 31, 1997.
- (m) "Person" means an individual, firm, corporation, association, partnership, estate, trust, limited liability company, or other legal entity, or any combination of any of them.

- (n) "Plat" or "Recorded plat" means a map or chart of a subdivision of land created pursuant to the Land Division Act of 1967, being Act 288 of 1967, as amended, or predecessor statutes to that act.
- (o) "Property transfer" means a transfer of property between two (2) or more adjacent lots or parcels, if the property taken from one (1) lot or parcel is added to an adjacent lot or parcel and if all resulting lots or parcels conform to the requirements of the Land Division Act, being Act 288 of Public Acts of 1967, as amended, the Peninsula Township Zoning Ordinance, as amended, and this Ordinance, then it shall not be considered a development site, but may only be used in conjunction with the lot or parcel to which it was transferred.
- (p) "Township Assessor" means the Peninsula Township Assessor.
- (q) "Tract of land" means two (2) or more lots or parcels that share a common property line and are under the same ownership.
- (r) "Zoning Board of Appeals" means the Peninsula Township Zoning Board of Appeals.

Section 4. Approval of Land Divisions or Property Transfers Required; Establishment of Exempt Splits

- (a) The owner of a lot, parcel, or tract of land shall not divide or effect a property transfer involving, or cause any person to divide or effect a property transfer involving, that lot, parcel or tract of land except as provided in this Ordinance, unless the division or property transfer is approved as part of a subdivision plat at the time of plat approval under the Land Division Act of 1967, being Act 288 of the Public Acts of 1967, as amended, the division or property transfer is part of a condominium project developed under the Condominium Act, being Act 59 of the Public Acts of 1978, as amended or the division or property transfer is done pursuant to an order of court of competent jurisdiction.
- (b) The owner of a lot, parcel, or tract of land claiming an exempt split as defined in Section 3(f) of this Ordinance shall submit to the Township Assessor either a survey map of the land claimed to be an exempt split prepared pursuant to the survey map requirements of Act 132 of the Public Acts of 1970, as amended, certified by a land surveyor licensed by the State of Michigan, or other clear evidence documenting that the proposed exempt split of a parcel or tract of land will not result in one (1) or more parcels of less than forty (40) acres or the equivalent. In addition, the owner of a lot, parcel, or tract of land claiming an exempt split shall submit to the Township Assessor evidence that each lot, parcel, or tract of land resulting from the proposed exempt split are accessible, as defined in this Ordinance. If the Township Assessor finds that the proposed division is an exempt split and that each new lot, parcel, or tract of land that will result from the division is accessible, then no further action under this Ordinance shall be required. If the Township Assessor finds that the proposed division is either not an exempt split or that each new lot, parcel, or tract of land that will result from the division is not accessible, then he or she shall give the owner written reasons for his or her decision. In that event the owner shall be required to proceed under section 5 of this Ordinance to obtain approval of the propose division. If the owner disagrees with the Township Assessor's decision, the owner can submit revised information to the Township Assessor or appeal the Township Assessor's decision to the Zoning Board of Appeals pursuant to Section 8 of this Ordinance.
- (c) In addition, an exempt split or other partitioning or splitting of a parcel or tract of land that only results in parcels of twenty (20) acres or more in size is not subject to approval under this Ordinance if the parcel or tract of land being partitioned or split is not accessible and was in existence on march 31, 1997 or resulted from an exempt split or a partitioning or splitting under Section 109b of the Land Division Act, as amended.

Section 5. Procedure for Division or Property Transfer

The following procedure shall be followed to divide a lot, parcel or tract of land or to effect a property transfer.

- (a) The applicant shall submit an application to the Township Assessor on a form supplied by the Township for that purpose. The application shall prove that all standards of the State Land Division Act and this Ordinance have been met. To that end, the application shall include, but not be limited to the following:
 - (1) Proof of ownership of the lot, parcel or tract of land to be divided, or of the lots or parcels involved in a property transfer.
 - (2) The names and addresses of all persons having an interest in the lot, parcel, or tract of land to be divided, or of the lots or parcels involved in a property transfer and a statement of the type of interest each holds.
 - (3) The history of the prior divisions of the parent parcel or tract of land from which the Applicant's parcel or tract of land came and proof that the Applicant holds the right to divide the parcel or tract of land proposed for division.
 - (4) A survey map of the land proposed to be divided or the land involved in the property transfer prepared pursuant to the survey map requirements of Act 132 of the Public Acts of 1970, as amended, certified by a land surveyor licensed by the state of Michigan and depicting the dimensions of the lot, parcel or tract of land to be divided, or the lots or parcels involved in a property transfer, the dimensions of the lots, parcels, or tracts of land that will result from the division or property transfer, the location of all current easements on the lot, parcel, or tract of land to be divided, or on all the lots or parcels involved in a property transfer, and the location of all proposed easements on the lots, parcels or tracts of land that will result from the division or property transfer. The easements required by this subsection shall include both utility easements and ingress/egress easements from existing public roads or private roads meeting the requirements of the Peninsula Township Zoning Ordinance regulating private roads. The survey shall also depict all buildings and structures on the lot, parcel or tract of land to be divided, or on the lots or parcels involved in a property transfer and the distances between these buildings and structures and the original property lines of the lot, parcel, or tract of land to be divided, or the lots or parcels involved in a property transfer and shall depict the distances between these buildings and structures and the property lines of the lots, parcels, or tracts of land that will result from the division or property transfer. Locations of well and septic areas shall also be delineated. The Township Assessor may waive the survey map requirement if the lot, parcel or tract of land is vacant and if he or she finds that, considering the size and simple nature of the division or property transfer, the undeveloped character of the parent parcel, or that the proposed division of a tract of land will be along preexisting and recorded lot or parcel boundaries, a survey map is not needed to determine compliance with this Ordinance and the Land Division Act, as amended. If a survey map is not required, then the Applicant shall submit a tentative parcel map which shall be a scale drawing showing the approximate dimensions of the parcels, the parcel lines, public utility easements, accessibility, and other evidence establishing compliance with the approval standards of this Ordinance.

- (5) A map showing the location of the lot, parcel or tract of land to be divided, or the lots or parcels involved in a property transfer within the township.
 - (6) Legal descriptions, certified by a registered land surveyor licensed by the State of Michigan, of the lots, parcels, or tracts of land that will result from the division or property transfer.
 - (7) If the lot, parcel, or tract of land that will result from the division or property transfer will be a development site, then the Applicant shall submit a permit or other documentation from the state transportation department, the Grand Traverse County Road Commission, that each such resulting lot, parcel, or tract of land is accessible. In addition, if the lot, parcel, or tract of land that will result from the division or property transfer will be a development site, the Applicant shall submit evidence of establishing adequate easements for public utilities from each such resulting lot, parcel, or tract of land to existing public utility facilities.
 - (8) A brief statement as to the purpose of the proposed division or property transfer and whether the lots, parcels or tracts of land that will result from the division or property transfer are intended as a development site.
 - (9) Such other documentation that the Township Assessor may require relating to the application to divide a parent parcel.
- (b) The application shall be accompanied by an application fee as established and set forth in a township fee schedule. This fee schedule shall also establish 'after the fact' fees that must be paid when an otherwise lawful division or property transfer occurs but without first complying with the procedural requirements of this Ordinance. This "after the fact" fee is not intended to be a penalty, but shall consist of the normal application fee plus an amount equal to the legal and administrative costs incurred by the township as the result of the Applicant's failure to initially comply with the requirements of this Ordinance. "After the fact" fees shall be double the normal application fee.
- (c) After receiving the information required in subsection 5(a) above, the Township Assessor shall, within forty-five (45) days, decide whether to approve the proposed division or property transfer. If the Applicant fails to provide all the information required by this Ordinance, then the application shall be deemed incomplete and may be denied on that basis. The Township Assessor's decision to approve the division or property transfer shall be made pursuant to the standards contained in Section 6 of this Ordinance. The Township Assessor may grant conditional approval of an application, subject to the Applicant obtaining any necessary variances from the Zoning Board of Appeals pursuant to Section 7 of this Ordinance. The Township Assessor shall specify in writing the reasons for his or her decision concerning the proposed division or property transfer. If the Township Assessor fails to grant approval of a proposed division or property transfer, the Applicant shall then have the option of resubmitting information for approval to the Township Assessor or appealing the Township Assessor's decision to the Zoning Board of Appeals pursuant to Section 8 of this Ordinance. Any approval or approval with conditions of a division or property transfer shall not be considered a determination that the resulting lots, parcels, or tracts of land comply with any other ordinances or regulation of the township and/or county.
- (d) If the Township Assessor approves a proposed division or property transfer, then the Township Assessor shall send a letter indicating such approval to the Applicant with copies to the Peninsula Township Zoning Administrator and Grand Traverse County Equalization Department. This letter shall contain the following statement pursuant to Section 109a of the Land Division Act, as amended, "The township and its officers and employees shall not be liable for approving a land division if building permits for construction on the parcels

are subsequently denied because of inadequate water supply, sewage disposal or otherwise". A copy of this letter shall be retained by the Township Assessor in his or her official records.

- (e) Because zoning requirements may change over time, any approval of an application for a division or property transfer by the Township Assessor under Section 5(c) above shall expire and a new approval required, unless the Applicant within ninety (90) days from the date of the approval, records in the Grand Traverse County Register of Deeds Office an instrument(s) of conveyance and a complete survey, including the legal descriptions for each resulting lot or parcel documenting the division or property transfer and files a copy of that recorded instrument(s) and survey with the Township Assessor. If the grantor intends to convey the right to future divisions of the parcel being conveyed, the deed or land contract shall contain the following statement as required by the Land Division Act, as amended: "The grantor grants to the grantee the right to make (insert number) division(s) under section 108 of the Land Division Act, Act No 288 of the Public Acts of 1967." Finally, all deeds and land contracts of unplatted land shall contain the following statement as required by the Land Division Act, as amended: "This property may be located within the vicinity of farm land or a farm operation. Generally accepted agricultural and management practices which may generate noise, dust, odors and other associated conditions may be used and are protected by the Michigan Right to Farm Act."

Section 6. Standards for Approval of Parcel Divisions or Property Transfers.

An application to divide a lot, parcel or tract of land, or to effect a property transfer shall be granted when all of the following standards are met:

- (a) The proposed division or property transfer shall comply with all requirements of the Land Division Act of 1967, being Act 288 of the Public Acts of 1967 as amended.
- (b) The lots, parcels, or tracts of land that are created or remain from the division or property transfer shall comply with all requirements of the Peninsula Township Zoning Ordinance, as amended, including but not limited to the requirements relating to area and width for the newly created lots, parcels, or tracts of land, the requirements relating to lake and/or road frontages, the requirements relating to setbacks if the newly created lots, parcels, or tracts of land have buildings or structures on them, sufficient building area outside of unbuildable, state regulated wetlands, flood plains and other areas where buildings are prohibited therefrom, and with sufficient area to comply with off-street parking spaces and area for sewage disposal and water supply pursuant to the rules of the Department of Environmental Quality or County Health Department relating to suitability of groundwater for on-site water supply for subdivisions or development sites not served by public water or to suitability of soils for subdivisions or development sites not served by public sewers. The addition of land to an already lawful nonconforming lot or parcel is permitted without a zoning variance, provided that the lot or parcel from which the land is taken will not become a nonconforming lot or parcel or, if already nonconforming, will not become more nonconforming.
- (c) Each lot, parcel, or tract of land that will result from the division or property transfer shall have an adequate and accurate legal description.

- (d) Except for the remainder of the parent parcel or parent tract of land retained by the owner, the ratio of depth to width shall not exceed a three to one ratio exclusive of access roads or easements. This standard shall not apply to those parcels of ten (10) acres or more in the Agricultural A-1 Zoning District that front on a new private road approved by Peninsula Township (all driveways shall be issued off the newly installed private road). This standard shall not apply to a property transfer.

The permissible depth of a parcel created by a land division shall be measured within the boundaries of each parcel from the abutting road right-of-way to the most remote boundary line point of the parcel from the point of commencement of the measurement.

- (e) If a lot, parcel, or tract of land that will result from the division or property transfer will be a development site, then each such resulting lot, parcel or tract of land shall have adequate easements for public utilities from each such resulting lot, parcel, or tract of land to existing public utility facilities.
- (f) If the land proposed to be transferred between two (2) or more adjacent lots or parcels does not independently conform to the requirements of the Land Division Act, being Act 288 of the Public Acts of 1967, as amended, the Peninsula Township Zoning Ordinance, as amended, and this Ordinance, then the land proposed to be transferred shall not thereafter be independently considered a development site, but may only be used in conjunction with an adjoining lot(s), parcel(s), or tract(s) of land.
- (g) All parcels created and remaining have existing adequate accessibility to a public road, or Peninsula Township approved private road, for public utilities and emergency and other vehicles and not less than the requirements of the Peninsula Township Zoning Ordinance or this Ordinance. The permissible minimum width and/or road frontage shall be as defined in the Peninsula Township Zoning Ordinance and shall be contiguous.
- (h) Parcel divisions requiring a new private road shall utilize existing outlots, road spurs or existing deeded ingress/egress easements when available.
- (i) The owner of the parcel or tract of land shall possess the right to divide the parcel or tract of land. This standard shall not apply to a property transfer.
- (j) A letter from the Peninsula Township Zoning Administrator that the proposed land division meets the current requirements of the Zoning Ordinance.

Section 7. Land Configuration Variances.

- (a) If a lot, parcel, or tract of land that will result from a division or property transfer does not meet the requirements of the Peninsula Township Zoning Ordinance as specified in Section 6(b) of this Ordinance, then the Applicant may seek a variance from those zoning requirements from the Zoning Board of Appeals pursuant to the procedures of the Peninsula Township Ordinance.
- (b) If a lot, parcel, or tract of land that will result from a division does not meet the depth to width requirements of Section 6(d) of this Ordinance, then the Applicant may seek a variance from those requirements from the Zoning Board of Appeals pursuant to the procedures of this section.

- (c) The Zoning Board of Appeals may grant a variance under this ordinance from the depth to width requirement of Section 6(d) of this Ordinance, if all of the following exist:
- (1) Exceptional or extraordinary circumstances or conditions exist on the parent parcel, including exceptional topographic or physical conditions that do not generally apply to other lots, parcels, or tracts of land in the township.
 - (2) The exceptional or extraordinary circumstances or conditions existing on the parent parcel are not the result of any act or omission by the Applicant or his or her predecessors in title.
 - (3) The granting of the variance shall not be injurious or otherwise detrimental to adjoining lots, parcels, or tracts of land or to the general health, safety and general welfare of the township.
 - (4) The resulting lots, parcels, or tracts of land with the variance granted shall be compatible with surrounding lots, parcels, or tracts of land.
 - (5) The variance granted shall be the minimum variance that will make possible the reasonable use of the parent parcel.
- (d) The Zoning Board of Appeals shall follow the procedures of the Peninsula Township Zoning Ordinance relating to variances when deciding whether to grant a variance under this section.
- (e) In granting any variance under this Ordinance, the Zoning Board of Appeals may prescribe appropriate conditions and safeguards in order to ensure that the lot, parcel, or tract of land that will result from the division or property transfer complies with the variance granted under this Ordinance. Violations of such conditions and safeguards shall be deemed a violation of this Ordinance, punishable under Section 9 of this Ordinance.

Section 8. Appeals to the Zoning Board of Appeals.

Any person aggrieved by a decision of the Township Assessor may appeal that decision to the Zoning Board of Appeals following the procedures of the Peninsula Township Zoning Ordinance, as amended, for appeals to the Zoning Board of Appeals. Any such appeal shall be filed within thirty (30) days from the date of the decision from which the appeal is taken. During the appeal, the Zoning Board of Appeals shall conduct a *de novo* hearing of the matter and to that end shall have all the powers of the Township Assessor. In rendering its decision, the Zoning Board of Appeals shall receive and consider evidence and data relevant to the case and shall issue its decision in writing within a reasonable period of time after receiving all evidence and data in the case. The decision of the Zoning Board of Appeals shall then be sent promptly to the Applicant, to the person who filed the appeal (if different than the Applicant), and to the Township Assessor and Zoning Administrator.

Section 9. Allowance for Approval of Other Land Divisions.

Notwithstanding disqualification from approval pursuant to this ordinance, a proposed land division which does not fully comply with the applicable lot, yard, accessibility and area requirements of the applicable zoning ordinance or this Ordinance may be approved in any of the following circumstances:

- (a) Where the applicant executes and records an affidavit or deed restriction with the County Register of Deeds, in a form acceptable to Peninsula Township, designating the parcel as "not buildable". Any such parcel shall also be designated as "not buildable" in Peninsula Township records, and shall not thereafter be the subject of a request to the Zoning Board of Appeals for variance relief from the applicable lot and/or area requirements, and shall not be developed with any building or above ground structure other than a deck meeting the requirements of the Peninsula Township Zoning Ordinance. Section (a) is specifically intended to address divided waterfront parcels. The creation of a "stand alone" beach parcel, recognized by a unique parcel ID #, is prohibited unless in full conformance with the Peninsula Township Zoning Ordinance. A beach parcel, substandard to the PTZO shall be allowed provided it is declared unbuildable and is appurtenant to an immediately adjacent and conforming building site.
- (b) Where, in circumstances not covered by subsection (a) above, the Zoning Board of Appeals has, previous to this Ordinance, granted a variance from the lot, yard, ratio, frontage and/or area requirements with which the parcel failed to comply.
- (c) Where the proposed land division involves only the minor adjustment of a common boundary line or involves a conveyance between adjoining properties which does not result in either parcel violating this Ordinance, the Peninsula Township Zoning Ordinance or the State Land Division Act.

Section 10. Violations and Penalties.

Any person who violates any provision of this Ordinance shall be responsible for a municipal civil infraction as defined in Public Act 12 of 1994, amending Public Act 236 of 1961, being Sections 600.101-600.9939 of Michigan Compiled Laws, and shall be subject to a fine of not more than Five Hundred and 00/100 (\$500.00) Dollars. Each day this Ordinance is violated shall be considered as a separate violation. Any action taken under this Section shall not prevent civil proceedings for abatement or termination of the prohibited activity. Any parcel created in noncompliance with this ordinance shall not be eligible for any land use permits, building permits, or zoning approvals, such as special land use approval or site plan approval.

Section 11. Enforcement Officer

The Township Assessor and other officials designated by the Township Board are hereby designated as the authorized township officials to issue municipal civil infraction citations directing alleged violators of this Ordinance to appear in court.

Section 12. Nuisance Per Se

A violation of this Ordinance is hereby declared to be a nuisance per se and is declared to be offensive to the public health, safety and welfare.

Section 13. Separate Court Action.

In addition to enforcing this Ordinance through the use of a municipal civil infraction proceeding, the Township may initiate proceedings in the Circuit Court to abate or eliminate the nuisance per se or any other violation of this Ordinance.

Section 14. Validity.

If any section, provision or clause of this Ordinance or the application thereof to any person or circumstances is held invalid, such invalidity shall not affect any remaining portions or applications of this Ordinance, which can be given effect without the valid portion or application.

Section 15. Repeal

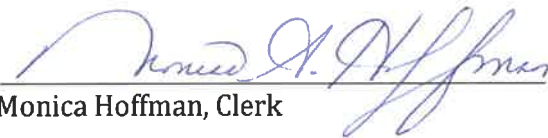
The Peninsula Township Land Division Ordinance, Ordinance No. 26, is hereby repealed in its entirety.

Section 16. Effective Date.

This Ordinance shall become effective thirty (30) days after being published in a newspaper of general circulation within the Township.

TOWNSHIP OF PENINSULA

BY: 
Robert K. Manigold, Supervisor

BY: 
Monica Hoffman, Clerk